Assembly Bill No. 1592

CHAPTER 814

An act to add and repeal Section 38755 of the Vehicle Code, relating to autonomous vehicles.

[Approved by Governor September 29, 2016. Filed with Secretary of State September 29, 2016.]

LEGISLATIVE COUNSEL’S DIGEST

AB 1592, Bonilla. Autonomous vehicles: pilot project.

Existing law permits the operation of an autonomous vehicle on public roads for testing purposes if, among other requirements, a driver is seated in the driver’s seat and is capable of taking immediate manual control of the vehicle in the event of an autonomous technology failure or other emergency.

This bill would, notwithstanding the above provision, until 180 days after the operative date of regulations promulgated by the Department of Motor Vehicles to allow testing of autonomous vehicles without a driver in the vehicle, authorize the Contra Costa Transportation Authority to conduct a pilot project for the testing of autonomous vehicles that do not have a driver seated in the driver’s seat and are not equipped with a steering wheel, a brake pedal, or an accelerator if the testing is conducted only at specified locations and the autonomous vehicle operates at speeds of less than 35 miles per hour. The bill would require the authority or a private entity, or a combination of the 2, to obtain an instrument of insurance, surety bond, or proof of self-insurance in an amount of $5,000,000 prior to the start of testing of any autonomous vehicle on or across a public road and would require evidence of the insurance, surety bond, or proof of self-insurance to be provided to the Department of Motor Vehicles in the form and manner required by the department. The bill would require the authority or a private entity, or a combination of the 2, to provide the department with a detailed description of the testing program, as specified. The bill would require the operator of the autonomous vehicle technology to disclose what personal information concerning a pilot project participant is collected by an autonomous vehicle. The bill would allow the department to require data collection for evaluating the safety of the vehicles, as provided.

The people of the State of California do enact as follows:

SECTION 1. Section 38755 is added to the Vehicle Code, to read:

38755. (a) Notwithstanding Section 38750, the Contra Costa Transportation Authority is authorized to conduct a pilot project for the
testing of autonomous vehicles that do not have a driver seated in the driver’s seat and are not equipped with a steering wheel, a brake pedal, or an accelerator provided the following requirements are met:

(1) The testing shall be conducted only at a privately owned business park designated by the authority, inclusive of public roads within the designated business park, and at GoMentum Station located within the boundaries of the former Concord Naval Weapons Station.

(2) The autonomous vehicle shall operate at speeds of less than 35 miles per hour.

(b) A change in ownership of the property comprising the GoMentum Station shall not affect the authorization to conduct testing pursuant to this section.

(c) Prior to the start of the testing of an autonomous vehicle that does not have a driver seated in the driver’s seat on or across a public road, the Contra Costa Transportation Authority or a private entity, or a combination of the two, shall do both of the following:

(1) Obtain an instrument of insurance, surety bond, or proof of self-insurance in an amount of five million dollars ($5,000,000), and shall provide evidence of the insurance, surety bond, or proof of self-insurance to the Department of Motor Vehicles in the form and manner required by the department.

(2) Submit a detailed description of the testing program to the department. The detailed description shall include all of the following:

(A) Certification that, prior to testing on public roads, the autonomous vehicle has been tested under controlled conditions that simulate, as closely as practicable, the real world conditions that the autonomous vehicle will be subject to during this pilot project, and that the Contra Costa Transportation Authority or a private entity, or a combination of the two, has made a reasonable determination that it is safe to operate the autonomous vehicle on public roads under these conditions.

(B) Evidence satisfactory to the department that the City of San Ramon and any other local authorities with jurisdiction over the public roads in the designated privately owned business park approve of the geographic area and environmental, traffic, and speed conditions authorized for purposes of this pilot project.

(C) Certification that the autonomous vehicle can only operate in autonomous mode in the geographic area and environmental, traffic, and speed conditions authorized in this specific pilot project.

(D) Certification that this pilot project complies, or will comply, with National Highway Traffic Safety Administration guidance, if any, on the safe testing, deployment, and operation of autonomous vehicles.

(E) Certification that the autonomous vehicle used in the pilot project complies with all applicable federal Motor Vehicle Safety Standards, or written evidence that the National Highway Traffic Safety Administration either considers the absence of a steering wheel, a brake pedal, or an accelerator permissible under federal Motor Vehicle Safety Standards or
has granted the autonomous vehicle an exemption from compliance with
the relevant federal Motor Vehicle Safety Standards.

(F) Identify to the department the autonomous vehicles that are to be
tested on public roads during this pilot project. For each vehicle, the
manufacturer shall provide to the department the make, model, and model
year of the vehicle, the full vehicle identification number, and the license
plate number and the state of issuance.

(G) Certification that the vehicle is equipped with a communication link
between the vehicle and a remote operator to provide information on the
vehicle’s location and status and to allow two-way communication between
the remote operator and any passengers if the vehicle experiences any failures
that would endanger the safety of the vehicle’s passengers or other road
users while operating without a driver.

(H) Certification that the autonomous vehicle is designed to detect and
respond to roadway conditions in compliance with all provisions of this
code and local regulations applicable to the operation of motor vehicles.

(I) A copy of a law enforcement interaction plan, which includes
information that the Contra Costa Transportation Authority or a private
entity, or a combination of the two, will provide to the law enforcement
agencies whose jurisdiction covers the designated privately owned business
park to instruct those agencies on how to interact with the vehicle in
emergency and traffic enforcement situations.

(d) The operator of the autonomous vehicle technology tested pursuant
to this section shall disclose to an individual who participates in the pilot
project what personal information, if any, concerning the pilot project
participant is collected by an autonomous vehicle.

(e) For the testing of autonomous vehicles within the designated business
park, the department may require data collection for evaluating the safety
of the vehicles, including, but not limited to, both of the following:

(1) A report to the department of any accident originating from the
operation of the autonomous vehicle on a public road that resulted in the
damage of property or in bodily injury or death. Accidents shall be reported
within 10 days in the form and manner specified by the department pursuant
to the regulations adopted by the department under Section 38750.

(2) The submission to the department of an annual report in the form and
manner specified by the department pursuant to the regulations adopted
under Section 38750 summarizing information on unplanned technology
disengagements that occurred while the autonomous vehicle was being
tested on public roads. “Disengagement” means a deactivation of the
autonomous mode when a failure of the autonomous technology is detected
or when the safe operation of the vehicle required disengagement from the
autonomous mode.

(f) This section does not limit the authority of the department to
promulgate regulations governing the testing and operation of autonomous
vehicles on public roads, with or without the presence of a driver inside the
vehicle, pursuant to Section 38750.
(g) It is the intent of the Legislature, in enacting the act that added this section, to address the specific circumstances of the pilot project proposed in the County of Contra Costa. Pursuant to Section 38750, the Department of Motor Vehicles is developing regulations for the testing and operation of autonomous vehicles, and it is not the intent of the Legislature to influence the content of those statewide regulations through the adoption of the act that added this section, which is only intended to govern the establishment of one local pilot project.

(h) This section shall remain in effect only until 180 days after the operative date of regulations promulgated by the department to allow testing of autonomous vehicles without a driver in the vehicle, on which date any testing of autonomous vehicles by the Contra Costa Transportation Authority shall conform to those regulations, and as of the January 1 following that date this section is repealed, unless a later enacted statute, that is enacted before that January 1, deletes or extends that date.